# **Affordable Housing Working Group**

Findings and Recommendations Report



# **Working Group Members**

#### **County Executive Appointments:**

- Ned Howe
- Timothy J. Goetzinger
- Justin Kennell
- Grace Morris
- Jacquline West-Spencer
- Jessica Zuniga

#### **County Council Appointments:**

- Cedric Brown
- Tom Evans
- Paul Revelle
- Taneeka Richardson, MPH
- Kathryn Valentine

#### **Non-Voting Members:**

- Kelly Cimino
- Peter Engel



#### Introduction

The County's General Plan, HoCo By Design, identifies housing affordability as one of the most critical challenges currently facing the County and calls for targeted incentives to support the creation of affordable and accessible housing. Policy Statement DN-6, Action 4, and Policy Statement MG-1, Action 1.g. of the County's most recent General Plan, HoCo By Design, calls for the establishment of a working group to evaluate the feasibility of goals and criteria for an affordable housing targeted incentive program and to give recommendations to the Adequate Public Facilities committee regarding the Affordable Housing set aside in the APFO Allocations Chart and other changes to the ordinance that support affordable housing initiatives.

An Affordable Housing Working Group was appointed by the County Executive via <u>EO-2024-08</u>. The Executive Order can be found at the end of this report. The Working Group was tasked with recommending goals and criteria for a targeted incentive program for affordable and accessible housing in the County. The group also provided recommendations regarding the use of affordable housing allocations outlined in the County's <u>Adequate Public Facilities</u>

<u>Ordinance</u> (APFO) housing unit allocation chart.

### **Scope of Work**

The Working Group was tasked with the below Scope of Work based on Policy Statement D-6, Action 4; and Policy Statement MG-1, Action 1.g. of the County's most recent General Plan, HoCo By Design:

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - a) The creation of a definition of affordable and accessible housing, including physical factors such as unit type, size, or physical accessibility design criteria; and/or income factors through tools such as deed restrictions.
  - b) A zoning overlay targeting locations for affordable and accessible housing where there is limited existing supply of affordable and accessible units.
  - c) Incentives related to development, such as density bonuses or relief to setback or other development standards.
  - d) Incentives related to the development process, such as the creation of a specific housing allocation pool for affordable and/or accessible units, exemptions from school requirements in the Adequate Public Facilities Ordinance, allowing affordable housing allocations to roll over from year to year, releasing allocations from their requirement to be either for ownership or rental after three years, or other means of reducing other regulatory barriers.
  - e) Incentives related to homeownership opportunities.
- 2. Evaluate and recommend goals and criteria for the targeted incentive program for affordable and accessible housing and the Affordable Housing set aside in the APFO Allocations Chart.



### **Meeting Schedule**

The working group met five times between July and November of 2024. Meetings covered presentations from county staff on affordable and accessible housing; current county programs; and ongoing county efforts, such as the Adequate Public Facilities Ordinance Review Committee. Working Group members discussed the below topics at each meeting. Recommendations were developed based on the working group's discussion and were approved by working group members via email.

- Kickoff Meeting: July 15, 2024
- Meeting # 1: September 30, 2024 Data and Findings of Past Planning Efforts
  - Defining what Affordable and Accessible housing means in HoCo
    - Income and Household Size
    - Programs, Housing Typologies, and Physical Features
- Meeting #2: October 21, 2024 Strategies for Increasing the Production of Affordable Units
  - Strategies for increasing production of affordable units lessons learned from work of group members
  - Development Incentives and realistic industry solution for utilization of affordable housing set aside
- Meeting #3: November 4, 2024 Incentivizing Home Ownership Opportunities
  - Incentives related to homeownership opportunities.
  - Goals and criteria for establishing an incentive program in Howard County
- Meeting #4: November 18. 2024 Review Findings and Recommendations
  - Finalization of APFO recommendations



### **Working Group Recommendations**

The below recommendations correspond to each element of the Working Group's Scope of Work. Recommendations related to the Adequate Public Facilities Ordinance are denoted with a ' get ' symbol:

#### Definition of Affordable and Accessible Housing

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - a) The creation of a definition of affordable and accessible housing, including physical factors such as unit type, size, or physical accessibility design criteria; and/or income factors through tools such as deed restrictions.

The working group agreed that while physical factors may assist in achieving affordability, income factors remain the primary method for defining affordable housing. Additionally, the working group recommends that accessible housing is best defined using existing building codes and criteria to ensure predictability for developers looking to build affordable and accessible housing.

#### Affordable Housing –

The Housing Opportunities Master Plan defines affordable housing as housing that includes both:

- 1. Income-restricted housing, or housing restricted to those earning a certain percent of Area Median Income;
- 2. or reasonably priced market-rate housing, whereby those earning a certain percent of Area Median Income are able to spend 30% or less of their monthly income on housing costs. <sup>1</sup>

The working group proposes that the term 'affordable housing' include housing that is both market-rate or income restricted.

Additionally, the state requires jurisdictions with planning and zoning authority to address workforce housing in their housing element of the general plan. The state defines workforce housing as either:

- 1. For-sale housing that is affordable to those making 60-120% of Area Median Income
- 2. Or rental housing affordable to those making 50-100% of Area Median Income<sup>2</sup>.

<sup>&</sup>lt;sup>2</sup> HoCo By Design, 2023. Howard County Department of Planning and Zoning.



1.

<sup>&</sup>lt;sup>1</sup> Housing Opportunities Master Plan, 2019. Howard County Department of Housing and Community Development.

In terms of income levels being targeted for affordable housing, the working group recommends working to expand the existing state Area Median Income levels for for-sale 'workforce' housing to incorporate those at slightly lower income bands than are currently included.

The working group defines affordable housing as market rate or income-restricted housing that is affordable to those making 55-120% for for-sale housing; or affordable to those making 50-100% of Area Median Income for rental housing.

Accessible Housing – The working group defines accessible housing as housing that people with disabilities can easily enter and use. Accessible housing has features people may need to live independently, like wider doorways, clear floor space for wheelchairs to move throughout the home, low countertops, assistive technology, and grab bars in bathrooms. Housing can be built or modified for accessibility, which would enhance housing stability, prevent falls, and enable community participation for people with disabilities and older adults.<sup>3</sup>

Missing Middle Housing – Missing middle housing refers to a range of small- to medium-size home choices that seek to offer different price points for residents living in Howard County. Homes are compatible in scale and character with surrounding neighborhoods or integrated into new or existing activity centers throughout the County as a transition between different land uses or building types. Missing middle homes may be represented by a single, multi-unit building on a single lot, or a cluster of homes oriented around a common green space<sup>4</sup>.

<u>Examples of Missing Middle Housing Typologies</u> - Duplexes, triplexes, quadplexes, courtyard apartments, live/work units, multi-use dwellings, cottage courtyards, accessory dwelling units (ADU), as well as others that could be considered<sup>5</sup>.

#### **Zoning Overlay**

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - b. A zoning overlay targeting locations for affordable and accessible housing where there is limited existing supply of affordable and accessible units

Working group members discussed the need for affordable housing throughout the county but noted that certain areas may have lower land costs than others, and therefore be more suitable to reduce development costs and maximize affordability. However, working group members noted that these areas typically already have naturally occurring affordable housing which should be preserved. Additionally, members noted that locations targeted for affordable housing should avoid concentrating affordable housing in certain locations, or only where it currently exists. Working group members discussed the below recommendations on a possible zoning overlay to encourage affordable and accessible housing in the county:

<sup>&</sup>lt;sup>5</sup> HoCo By Design, 2023. Page DN-21. Howard County Department of Planning and Zoning



 $<sup>^3</sup>$ Administration for Community Living, 2024. https://acl.gov/HousingAndServices/Accessible-Housing  $^4$  HoCo By Design, 2023. Page DN-13. Howard County Department of Planning and Zoning

- 1. Provide options for affordable housing throughout the county, rather than only providing a zoning overlay with development and process incentives in specific locations.
- 2. Develop a floating zone whereby increased density and other incentives are provided by-right for projects providing affordable housing, given certain criteria are met in the development proposal.
- 3. Provide incentives throughout the county, rather than in targeted locations, to avoid concentration of affordable housing.
- 4. Amend zoning regulations to allow for greater density, or require higher MIHU percentages, while ensuring displacement is mitigated for multifamily housing redevelopment projects. Build program off past pilot projects developed in the county.
  - a. Assess methods to encourage affordable housing in the New Town (NT) zoning district without displacing the existing naturally occurring affordable housing.
- 5. Examine the relationship between low-income families in Howard County and their reliance on public transit. Consider whether there is a need to locate affordable housing closer to transit for low-income families when living in a car-dependent area.
- 6. Develop design guidelines for missing middle homes specific to neighborhood types or locations to set expectations and ensure neighborhood compatibility.

#### **Development Incentives**

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - c) Incentives related to development, such as density bonuses or relief to setback or other development standards.

The Affordable Housing Working Group noted that Howard County and the region have many examples of development incentive programs to expand the amount of land available for affordable and accessible development; reduce costs associated with development that can cause the cost of housing developed to increase; provide additional sources of funding through programs that encourage affordable and accessible development; and allow an increased number and diversity of housing types to increase the overall supply of housing. The working group discussed the below tools and noted that while zoning regulations can provide incentives to encourage affordable and accessible housing development; other methods such as alternative funding, partnerships, or other process incentives must be implemented in coordination with zoning incentives for affordable and accessible housing units to become a reality.

- 1. Reduce the road classification requirement for Age Restricted Adult Housing.
- 2. Implement strategies such as government land acquisition and disposition.
- 3. Implement a right of first refusal policy that prioritizes the disposal of county owned land for affordable housing development.
- 4. Implement density bonuses for MIHU provisions beyond the required amount.
- 5. Implement programs that provide a sliding scale requirement for housing that meets different AMI brackets, such as 15% of units at 50% AMI rather than 20% of units at 60% AMI.



- 6. In activity centers, implement full spectrum housing programs to ensure housing is developed for a greater range of AMI brackets, similar to the program implemented in Downtown Columbia.
- 7. Incentivize nonprofit and/or faith-based developments through the expansion of the Residential Senior Institutional district or change faith-based housing from a conditional use to a permitted use in the zoning regulations.
- 8. Expand the radius beyond the .75 miles for the 30% housing bonus density that is identified in the HB 538 the 2024 Governor's Housing Package.
- 9. Combine expansion of development and process incentives; financing; and programs and partnerships with covenant restrictions on AMI to ensure incentives lead to real affordable housing opportunities.
- 10. Develop revolving bond fund financing, similar to programs in Montgomery County, operated by both the county and nonprofit groups.
- 11. Adjust transfer taxes and/or recordation fees based on value of property, whereby fees are lower for lower value properties and higher for higher value properties.
- 12. Update building codes and zoning regulations to require accessibility features in all new affordable housing developments.
- 13. Encourage more age restricted townhome and condo developments.
- 14. Remove the zoning requirements for age restricted and accessible housing units that require development off major collector roads.
- 15. In the zoning code create a separate percentage requirement for housing for persons with disabilities, in addition to affordable housing.

#### **Process Incentives**

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - d) Incentives related to the development process, such as the creation of a specific housing allocation pool for affordable and/or accessible units, exemptions from school requirements in the Adequate Public Facilities Ordinance, allowing affordable housing allocations to roll over from year to year, releasing allocations from their requirement to be either for ownership or rental after three years, or other means of reducing other regulatory barriers.

Working group members acknowledged that many development processes in Howard County are long and complicated, often taking several years and increasing the cost of projects overall. The development review process in Howard County has significantly lengthened in recent years, taking up to 5 years for projects. This is due to factors such as multiple iterations of site planning, APFO challenges, and school waiting bins. The addition of ECP and DAP, while beneficial, has also contributed to the extended timeline. Development process lack predictability. Additional time required for development contributes to higher prices for housing units. The below recommendations from the working group focus on methods to provide clear, predictable, and efficient approval processes for affordable and accessible developments.

1. Reduce the number of iterations required for site planning or streamlining the approval process for certain types of projects.



- 2. Implement a fast-track development review process for affordable housing projects that meet specific criteria.
- 3. Adjust the timing of the APFO waiting bins.
- 4. Remove ARAH from conditional use requirements (similar to POR zone).
- 5. Develop a pattern book or design guidelines with pre-approved designs for missing middle housing types that account for more affordable building materials.
- 6. Exempt smaller unit sizes from the APFO schools test, given the reduced student yield.
- 7. Remove the APFO Allocations chart to reduce potential hurdles for development.
- 8. Provide expedited and simpler review, in combination with form-based codes, pattern books, and clear guidelines, to smaller and minority owned developers to simplify the development process and encourage greater innovation around affordable housing development.
- 9. Continue to exempt APFO testing for Accessory Dwelling Units and ensure that detached Accessory Dwelling Units when codified are also exempt from APFO testing criteria.
- 10. Provide expedited review processes or other incentives for projects that provide more than the required percentage of MIHUs.
- 11. Allow Environmental Concept Plans and Sketch Plans to be reviewed simultaneously.
- 12. Streamline the Village Center redevelopment process.
- 13. Clarify and streamline the development process for the New Town zoning district.
- 14. Exempt Affordable Housing, Accessible Housing, and Minor Subdivisions from APFO testing requirements. 💒
- 15. Adjust school capacity requirements to revert back to the 2018 adequacy standards.
- 16. Offer incentives to developers, such as reduced permitting and development fees or no APFO requirements. 💒
- 17. Review traffic count changes since the pandemic. If telecommuting and hybrid work practices have reduced traffic counts as compared to prior to the pandemic, explore amending the roads test to match the lower traffic volumes seen given the rise in remote work.
- 18. Implement a shot clock, or maximum length of review time by the Department of Planning and Zoning before a developer is allowed to receive approval through a licensed independent reviewer.
- 19. Establish clear, predictable processes for subsidy and incentive programs.
- 20. Advocate for increased government funding for affordable housing, including APFO related infrastructure financing programs.



#### Home Ownership Incentives

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - e) Incentives related to homeownership opportunities.

The working group discussed that the recommendations above will benefit affordable and accessible housing opportunities as well. However, the below recommendations focus specifically on affordable and accessible home ownership opportunities:

- 1. Expand the types of housing allowed throughout the county, including manufactured and modular homes as identified in the HB 538 the 2024 Governor's Housing Package.
- 2. Allow increased density or diverse housing types in the rural west.
- 3. Develop tools to encourage smaller affordable home types in the rural west through age restricted adult housing and changes to zoning requirements.
- 4. Expand the amount and types of development allowed by right (without discretionary review or approvals).
- 5. Provide government owned land for subsidized affordable housing development, subsidized through both land cost and downpayment assistance.
- 6. Develop partnerships with non-profit organizations, or the create opportunities for land trusts (Baltimore City model).
- 7. Lower the AMI requirement or refine income categories to better address the needs of low-income residents.
- 8. Ensure income brackets used for affordable for-sale housing consider the costs of home maintenance in addition to purchase price.
- 9. Utilize HUD HOME program deed restrictions as an example for income restricted deed restriction programs.
- 10. Consider implementing a rent to own program for more accessible low-income home ownership opportunities.
- 11. Engage in community outreach and education programs to raise awareness about the benefits of affordable housing and dispel misconceptions.
- 12. Explore public-private partnerships.
- 13. Develop innovative financing mechanisms for home ownership opportunities, similar to Maryland Mortgage Program.

#### Affordable Housing Set-Aside

2. Evaluate and recommend goals and criteria for the targeted incentive program for affordable and accessible housing and the Affordable Housing set aside in the APFO Allocations Chart.

The working group recommends that the development and process incentives noted above be provided to affordable and accessible units in tandem with a possible zoning overlay encouraging affordable and accessible housing and within activity centers. Importantly, the working group proposes that the APFO Review Committee remove the APFO Allocation Chart to remove potential hurdles for development. The working group also proposes that affordable and



accessible units be exempt from APFO testing requirements, similar to Moderate Income Housing and Age Restricted Units. The working group notes that this would provide a greater benefit for affordable housing by removing a potential step and hurdle in the development process for affordable and accessible units.

### **Recommendations Specific to Adequate Public Facilities**

The Affordable Housing Working Group members developed ten recommendations for consideration by the Adequate Public Facilities Ordinance (APFO) in order to expand opportunities for affordable and accessible housing throughout the County. These recommendations were presented for the APFO Review Committee on November 20, 2024. In the final recommendations matrix found in the appendix of this document, the symbol ' identifies those specific to APFO.

- 1. Adjust the timing of the APFO waiting bins.
- 2. Exempt smaller unit sizes from the APFO schools test, given the reduced student yield.
- 3. Remove the APFO Allocations chart to reduce potential hurdles for development.
- 4. Continue to exempt APFO testing for Accessory Dwelling Units and ensure that detached Accessory Dwelling Units when codified are also exempt from APFO testing criteria.
- 5. Exempt Affordable Housing, Accessible Housing, and Minor Subdivisions from APFO testing requirements.
- 6. Adjust school capacity requirements to revert back to the 2018 adequacy standards.
- 7. Offer incentives to developers, such as reduced permitting and development fees or no APFO requirements.
- 8. Review traffic count changes since the pandemic. If telecommuting and hybrid work practices have reduced traffic counts as compared to prior to the pandemic, explore amending the roads test to match the lower traffic volumes seen given the rise in remote work.
- 9. Advocate for increased government funding for affordable housing, including APFO related infrastructure financing programs.



# **County Executive**

#### of

## Howard County, Maryland

**Executive Order:** 

2024-08

Dated:

June 6, 2024

Subject:

Establishing the Affordable

**Housing Working Group** 

WHEREAS, the County's General Plan, HoCo By Design, identifies housing affordability as one of the most critical challenges currently facing the County and calls for targeted incentives to support the creation of affordable and accessible housing; and

WHEREAS, the General Plan calls for the establishment of a working group to evaluate the feasibility of a targeted incentive program and to recommend goals and criteria for both the targeted incentive program and the Affordable Housing set aside in the APFO Allocations Chart; and

**WHEREAS**, the General Plan specifies that the Working Group shall consist of members appointed by the County Council and the County Executive and conduct its work concurrent with the evaluation of APFO; and

**WHEREAS**, the County Executive conferred with the members of the County Council and reached agreement upon the selected members to be appointed by this executive order; and

**WHEREAS**, the insights and recommendations of the Affordable Housing Working Group will inform the recommendations of the Adequate Public Facilities Task Force.

**NOW, THEREFORE, BE IT ORDERED,** that the Affordable Housing Working Group is established. The duties and responsibilities of the Working Group are as follows:

- 1. Evaluate the feasibility of a targeted incentive program for affordable and accessible housing, including:
  - a. The creation of a definition of affordable and accessible housing, including physical factors such as unit type, size, or physical accessibility design criteria; and/or income factors through tools such as deed restrictions.
  - b. A zoning overlay targeting locations for affordable and accessible housing where there is limited existing supply of affordable and accessible units.
  - c. Incentives related to development, such as density bonuses or relief to setback or other development standards.
  - d. Incentives related to the development process, such as the creation of a specific housing allocation pool for affordable and/or accessible units, exemptions from school requirements in the Adequate Public Facilities Ordinance, allowing affordable housing allocations to roll over from year to year, releasing allocations from their requirement to be either for ownership or rental after three years, or other means of reducing other regulatory barriers.

- e. Incentives related to homeownership opportunities.
- 2. Evaluate and recommend goals and criteria for the targeted incentive program for affordable and accessible housing and the Affordable Housing set aside in the APFO Allocations Chart.

**AND BE IT FURTHER ORDERED** that the Group shall consist of the following voting members appointed by the County Executive:

- 1. Ned Howe
- 2. Timothy J. Goetzinger
- 3. Justin Kennell
- 4. Grace Morris
- 5. Jacqueline West-Spencer
- 6. Jessica Zuniga

And the following voting members recommended by the County Council:

- 7. Cedric Brown
- 8. Tom Evans
- 9. Paul Revelle
- 10. Taneeka Richardson, MPH
- 11. Kathryn Valentine

**AND BE IT FURTHER ORDERED** that The Department of Planning and Zoning shall provide staff support to the Working Group and that the Group shall consist of the following non-voting members:

- 1. Kelly Cimino
- 2. Peter Engel

**AND BE IT FURTHER ORDERED** that the Working Group shall provide a written report to the Office of the County Executive, the County Council, the Adequate Public Facilities Task Force, and the Department of Planning and Zoning by December 1, 2024. The Working Group may meet with the Adequate Public Facilities Task Force to present their report and recommendations.

**AND BE IT FURTHER ORDERED**, that the Working Group shall convene no later than the end of the third quarter of 2024 and shall meet as needed to undertake the work of the group.

**AND BE IT FURTHER ORDERED,** that the Group shall cease to exist on October 19, 2025 and the terms of all Group members shall expire on October 19, 2025.

Calvin Ball

County Executive

# **Appendix: Working Group Matrix**

The matrix below reflects findings from the Housing Affordability Workgroup meetings. By addressing these key barrier themes and implementing the proposed solutions, Howard County can take significant steps toward increasing the availability of affordable housing for its residents.

providing a zoning overlay with development and process incentives in specific locations.  Expand the types of housing allowed throughout the county, including manufactured and modular homes as identified in the HB 538 the 2024 Governor's Housing Package.	Themes/Challenges	Tools/Ideas
providing a zoning overlay with development and process incentives in specific locations.  Expand the types of housing allowed throughout the county, including manufactured and modular homes as identified in the HB 538 the 2024 Governor's Housing Package.  Allow increased density or diverse housing types in the rural west.  Develop tools to encourage smaller affordable home types in the rural west through	Theme 1: Overall Unmet	Demand for Housing (Limited Supply of Housing)
	There is an unmet demand for housing at most income levels, causing competing demand for housing between different income brackets and further reducing the availability for housing affordable to those making 60-120% of AMI in the county. Increasing the supply of housing overall would help to reduce market pressure and competing demands, thereby providing more opportunities for workforce housing.	<ul> <li>providing a zoning overlay with development and process incentives in specific locations.</li> <li>Expand the types of housing allowed throughout the county, including manufactured and modular homes as identified in the HB 538 the 2024 Governor's Housing Package.</li> <li>Allow increased density or diverse housing types in the rural west.</li> <li>Develop tools to encourage smaller affordable home types in the rural west through</li> </ul>



#### Themes/Challenges Tools/Ideas The development review process in Howard County has 1. Develop a floating zone whereby increased density and other incentives are provided significantly lengthened in recent years, taking up to 5 years for by-right for projects providing affordable housing, given certain criteria are met in the projects. This is due to factors such as multiple iterations of site development proposal. planning, APFO challenges, and school waiting bins. The addition 2. Expand the amount and types of development allowed by right (without discretionary of ECP and DAP, while beneficial, has also contributed to the review or approvals). extended timeline. Development process lack predictability. 3. Implement a fast-track development review process for affordable housing projects Additional time required for development contributes to higher that meet specific criteria. prices for housing units. 4. Adjust the timing of the APFO waiting bins. 5. Remove ARAH from conditional use requirements (similar to POR zone). 6. Reduce the road classification requirement for Age Restricted Adult Housing. 7. Develop a pattern book or design guidelines with pre-approved designs for missing middle housing types that account for more affordable building materials. 8. Exempt smaller unit sizes from the APFO schools test, given the reduced student vield. 🚣 9. Remove the APFO Allocations chart to reduce potential hurdles for development. 10. Provide expedited and simpler review, in combination with form-based codes, pattern books, and clear guidelines, to smaller and minority owned developers to simplify the development process and encourage greater innovation around affordable housing development. 11. Continue to exempt APFO testing for Accessory Dwelling Units and ensure that detached Accessory Dwelling Units when codified are also exempt from APFO testing criteria. 🚣 12. Provide expedited review processes or other incentives for projects that provide more than the required percentage of MIHUs. 13. Allow Environmental Concept Plans and Sketch Plans to be reviewed simultaneously. 14. Streamline the Village Center redevelopment process. 15. Clarify and streamline the development process for the New Town zoning district.



Themes/Challenges	Tools/Ideas
	16. Exempt Affordable Housing, Accessible Housing, and Minor Subdivisions from APFO
	testing requirements 🏝
	17. Adjust school capacity requirements to revert back to the 2018 adequacy standards.
The	me 3: Development Costs and Land Availability



Themes/Challenges	Tools/Ideas
The high cost of development and limited availability of affordable land are major barriers to affordable housing development. The land that is left for development is often more difficult to build on, further increasing costs and challenges.  Limited land supply, combined with limited areas available for smaller scale housing types, has led to concentration of affordable housing in certain areas of the county, particularly in the eastern portion of the county.	<ol> <li>Implement strategies such as government land acquisition and disposition.</li> <li>Implement a right of first refusal policy that prioritizes the disposal of county owned land for affordable housing development.</li> <li>Provide government owned land for subsidized affordable housing development, subsidized through both land cost and downpayment assistance.</li> <li>Develop partnerships with non-profit organizations, or the create opportunities for land trusts (Baltimore City model).</li> <li>Offer incentives to developers, such as reduced permitting and development fees or no APFO requirements.</li> <li>Review traffic count changes since the pandemic. If telecommuting and hybrid work practices have reduced traffic counts as compared to prior to the pandemic, explore amending the roads test to match the lower traffic volumes seen given the rise in remote work.</li> <li>Provide incentives throughout the county, rather than in targeted locations, to avoid concentration of affordable housing.</li> <li>Implement a shot clock, or maximum length of review time by the Department of Planning and Zoning before a developer is allowed to receive approval through a licensed independent reviewer.</li> </ol>
Theme 4: Un	met Demand for Low-Income Housing
Current affordable housing programs are not providing housing needed for low-income individuals. Inclusionary housing programs are primarily only working for households with moderate incomes due to Howard County's higher AMI when compared to the rest of the State.	<ol> <li>Lower the AMI requirement or refine income categories to better address the needs of low-income residents.</li> <li>Amend zoning regulations to allow for greater density, or require higher MIHU percentages, while ensuring displacement is mitigated for multifamily housing redevelopment projects. past pilot projects developed in the county.         <ul> <li>a. Assess methods to encourage affordable housing in the New Town (NT) zoning district without displace the existing naturally occurring affordable housing.</li> </ul> </li> <li>Implement density bonuses for MIHU provisions beyond the required amount.</li> </ol>



Themes/Challenges	Tools/Ideas
	<ol> <li>Implement programs that provide a sliding scale requirement for housing that meets different AMI brackets, such as 15% of units at 50% AMI rather than 20% of units at 60% AMI.</li> <li>In activity centers, implement full spectrum housing programs to ensure housing is developed for a greater range of AMI brackets, similar to the program implemented in Downtown Columbia.</li> <li>Ensure income brackets used for affordable for-sale housing consider the costs of home maintenance in addition to purchase price.</li> <li>Establish clear, predictable processes for subsidy and incentive programs.</li> <li>Incentivize nonprofit and/or faith-based developments through the expansion of the Residential – Senior Institutional district or change faith-based housing from a conditional use to a permitted use in the zoning regulations.</li> <li>Expand the radius beyond the .75 miles for the 30% housing bonus density that is identified in the HB 538 the 2024 Governor's Housing Package.</li> <li>Combine expansion of development and process incentives; financing; and programs and partnerships with covenant restrictions on AMI to ensure incentives lead to real affordable housing opportunities.</li> <li>Utilize HUD HOME program deed restrictions as an example for income restricted deed restriction programs.</li> <li>Consider implementing a rent to own program for more accessible low-income home ownership opportunities.</li> </ol>
Т	heme 5: Public Perception
Negative public perception of affordable housing, often fueled by NIMBY attitudes, can hinder development efforts. This can manifest in opposition to zoning changes, increased density, or proximity to public transit.	<ol> <li>Engage in community outreach and education programs to raise awareness about the benefits of affordable housing and dispel misconceptions.</li> <li>Examine the relationship between low-income families in Howard County and their reliance on public transit. Consider whether there is a need to locate affordable housing closer to transit for low-income families when living in a car-dependent area.</li> <li>Develop design guidelines for missing middle homes specific to neighborhood types or locations to set expectations and ensure neighborhood compatibility.</li> </ol>



Themes/Challenges	Tools/Ideas		
Themo	e 6: Lack of Financial Resources		
Insufficient funding at the state, local, and federal levels limits the ability to support affordable housing development. This includes limited housing trust fund dollars and unpredictable financing mechanisms.	<ol> <li>Advocate for increased government funding for affordable housing, including APFO related infrastructure financing programs.</li> <li>Explore public-private partnerships.</li> <li>Develop innovative financing mechanisms for home ownership opportunities, similar to Maryland Mortgage Program.</li> <li>Develop revolving bond fund financing, similar to programs in Montgomery County, operated by both the county and nonprofit groups.</li> <li>Adjust transfer taxes and/or recordation fees based on value of property, whereby fees are lower for lower value properties and higher for higher value properties.</li> </ol>		
Theme 7: Accessibility and Inclusion for Elderly and Disabled			
Ensuring that affordable housing units are accessible to people with disabilities, including those with mental impairments, is a challenge that requires careful planning and design. This includes factors such as "visitability" requirements, unit size, and accessibility features.	<ol> <li>Update building codes and zoning regulations to require accessibility features in all new affordable housing developments.</li> <li>Encourage more age restricted townhome and condo developments.</li> <li>Remove the zoning requirements for age restricted and accessible housing units that require development off major collector roads.</li> <li>In the zoning code create a separate percentage requirement for housing for persons with disabilities, in addition to affordable housing.</li> <li>Exempt accessible units from APFO requirements.</li> </ol>		

